Town of Green Mountain Falls  
Parks, Recreation, & Trails  
Regular Advisory Board Meeting Agenda  
10615 Green Mountain Falls Road  
Thursday, Aug 20, 2020 at 7:00 p.m.  

Join Zoom Meeting  
https://us02web.zoom.us/j/89162040262?pwd=a2JVS1VCR0NiaXhRTm92UT09  
Meeting ID: 891 6204 0262  
Passcode: 300565

REGULAR MEETING:  
1. CALL TO ORDER / ROLL CALL  
2. ADDITIONS, DELETIONS, OR CORRECTION TO THE AGENDA  
3. CONSENT AGENDA  
4. NEW BUSINESS  
   a. CIRSA Training Scheduled September 10, 2020 at 6pm  
   b. Roberts Rules of Order Basics  
   c. Creation of PRT Bylaws  
   d. Nomination of Chair, Vice Chair, and Vote  
   e. PRT Master Planning & Go Colorado (GoCO) Grant Opportunities  
   f. PRT Webpage on New Town Website  
5. OLD BUSINESS  
   a. Trails Ambassador program update  
   b. Proposed Temporary Trails Parking Plan, presented by Clay Gafford  
6. PUBLIC INPUT: 3 Minutes per speaker  
7. CORRESPONDENCE  
8. REPORTS  
9. ADJOURN
<table>
<thead>
<tr>
<th>DATE: 08.20.2020</th>
<th>AGENDA NO 4.a.</th>
<th>SUBJECT: CIRSA Training Scheduled September 10, 2020 at 6pm</th>
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<tr>
<td>Presented by: Angie Sprang</td>
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At the August 1, 2020 Board of Trustees meeting, the Trustees requested that Staff schedule CIRSA Training for all Advisory Board Members. CIRSA training is confirmed for September 10, 2020 at 6pm, and an Outlook Zoom meeting invitation was sent to all who currently have membership on a Town of Green Mountain Falls advisory board.

Please join us for our annual advisory board training session with guest speaker, Sam Light, General Counsel with CIRSA. CIRSA provides municipalities with insurance.

Highlights of the group session are Public Process Basics, an overview of Open Meeting Laws, Ex Parte Communication is defined, and much more!

Community inclusion and government transparency are the heart of Open Meeting Laws. The content of the training highlights best practices from around the State of Colorado ensuring we all have a good understanding of the public process as it relates to Open Meeting Laws.

This is a required training session for all advisory board members. It is designed to give you tools that will support you in your role as an advisory board member and representative of the Town of Green Mountain Falls.

We look forward to seeing you all online Thursday, September 10, 2020, at 6pm!

Very Respectfully,
Angie
Roberts rules of order are based in common courtesy and mutual respect. They are a set of guidelines for meetings that help them function/run in an orderly fashion and ensure efficient communication. There are many books and guides written on Roberts Rules of Order that can be an overwhelming amount of information. Here are a few websites that have simplified explanations of Roberts Rules of order to spur your research.

Cornell University simplifies Roberts Rules of Order here:

The State of Colorado website simplifies Roberts Rules of Order here:
As a provision of Ordinance 2020-03 the PRT can create Bylaws to recommend to the Board of Trustees for their consideration. Attached is the base draft from our Town Attorney’s office for discussion.
BYLAWS

ARTICLE I
GENERAL

SECTION 1. POWERS AND DUTIES. The ___________________ (the "____________"), acting by and through its appointed members, shall have all the powers granted by the Board of Trustees of Green Mountain Falls (the "Board of Trustees") and the Colorado Revised Statutes and shall perform all duties provided therein.

SECTION 2. OFFICE. The office of the ____________ shall be at the Green Mountain Falls Town Hall.

ARTICLE II
DIRECTORS

SECTION 1. APPOINTMENT AND TERMS. The appointment and the terms of office of the members of the ____________ shall be as provided by resolution of the Board of Trustees.

SECTION 2. REMOVAL. Members may be removed by the Board of Trustees as provided by resolution of the Board of Trustees.

SECTION 3. CODE OF ETHICS. Each member of the ________________ shall comply with the Town's Code of Ethics as set forth in Article XI, Chapter 2, of the Green Mountain Falls Municipal Code, as amended (the "Code"). If any member has a conflict of interest, as defined by the Code, with regard to any matter before the ________________, the member shall follow the disclosure and other requirements of Section 2-62 of the Code, as amended.

SECTION 4. ALTERNATES. By resolution, the Board of Trustees has appointed alternate members of the ____________. At each meeting of the ____________, if a regular member is not present at the time of roll call, an alternate member who is present at the time of roll call shall be seated as a member for that meeting, by motion of the ____________. Alternate members may take part in the discussion of any matter that comes before the ________________, except for quasi-judicial matters, in which they may not participate unless they have been a) appointed in the place of an absent member for the duration of the matter and b) designated to do so by the chair in place of an absent member. Alternate members may not serve as officers of the ____________.

ARTICLE III
OFFICERS

SECTION 1. ELECTION. The officers of the ____________ shall be a Chair, a Vice-Chair and a Secretary, they shall be elected annually by the ____________ at the first regular meeting of each calendar year, and the shall assume their duties upon election. In the same manner, the _________ shall also elect a secretary who may be a non-member, employee of the Town.

SECTION 2. CHAIR. The Chair shall preside at all meetings of the ____________. Except as otherwise authorized by resolution of the ____________, the Chair shall sign all
contracts, deeds and other instruments made by the ____________. The Chair shall appoint such standing committees as authorized by a vote of the ____________.

SECTION 3. VICE-CHAIR. The Vice-Chair shall perform the duties of the Chair in the absence from the Town or incapacity of the Chair; and in case of a vacancy in the office of the Chair, the Vice-Chair shall perform such duties as are imposed on the Chair until such time as the ____________ selects a new Chair from among its members.

SECTION 4. SECRETARY. The Secretary shall attest to the signature of the Chair on documents, keep the records of the ____________, shall record all votes, and shall cause to be kept a record of the proceedings of the ____________ in a journal of proceedings to be kept for such purposes, and shall perform all other duties incident to this office. The Secretary may be a non-member of the ____________ who is employed by the Town.

SECTION 7. ADDITIONAL DUTIES. The officers of the ____________ shall perform such other duties and functions as may from time to time be required by the ____________.

SECTION 8. VACANCIES. Should the office of Chair, Vice-Chair, or Secretary become vacant, the ____________ shall select a successor from its membership at the ____________'s next regular meeting to serve for the unexpired term of said office.

ARTICLE IV
MEETINGS

SECTION 1. REGULAR MEETINGS. A regular meeting shall be held at Town Hall on the ________ [day/time] of each month with notice as required by Colorado law and the Code. If additional room or facilities are needed, with approval of the Board of Trustees or Town Manager, the Chair may change the site of the meeting to another public location within the Town of Green Mountain Falls that is open and accessible to the general public, provided notice of such change is made not less than 24 hours prior to the scheduled meeting time.

SECTION 2. SPECIAL MEETINGS. Special meetings may be called by the Chair, any 3 members, or the Town Manager with at least 24 hours' written notice.

SECTION 3. QUORUM. A majority of the appointed non-vacant seats shall constitute a quorum, but a smaller number may adjourn until a quorum is obtained.

SECTION 4. VOTING. When a quorum is in attendance, action may be taken by the ____________ upon an affirmative vote of the majority of the members present. The yeas and nays shall be entered upon the minutes of every meeting, except where there is a unanimous vote.

SECTION 5. ABSENCES. A member who is unable to attend a meeting shall notify the Secretary in advance of the meeting, stating the reason for his or her absence. More than ___ (__) absences from meetings within any calendar year may constitute the basis for removal. Remote participation pursuant to rules and regulations adopted by the Board of Trustees, as they may be amended, shall not constitute an absence.
SECTION 6. RULES OF PROCEDURE. The meetings of the ____________ shall be conducted according to the ____________’s adopted Rules of Procedure, which may, in the future, be revised to include procedures for allowing members to participate in meetings through telephonic or digital means.

SECTION 7. OPEN MEETINGS. The ____________ shall make all policy decisions, pass resolutions, adopt rules and regulations, and take action only at meetings open to the public. Notices of meetings shall be posted in compliance with the Colorado Open Meetings Law, C.R.S. § 24-6-401, et seq., and the Code.

SECTION 8. EXECUTIVE SESSIONS. The ____________ may enter into executive sessions as permitted by the Colorado Open Meetings Law, C.R.S. § 24-6-401, et seq. Attendance at executive sessions shall be limited to the members of the ____________ and such persons as the ____________ may also invite as required for advice and information.

ARTICLE V
MANAGEMENT

SECTION 1. POLICIES. The ____________ may adopt policies as it deems appropriate. All policies shall be reviewed by the Board of Trustees before adoption, and all adopted policies shall be available for public inspection at the Town Clerk's office.

SECTION 2. ANNUAL REPORT AND WORK PLAN. Annually the _______________ shall present to the Board of Trustees a written report summarizing the work of the __________________ during the preceding calendar year. At that time, the _______________ shall also present for the Board of Trustees review and approval a proposed work plan for the new year.

SECTION 3. RELATIONSHIP WITH THE TOWN OF GREEN MOUNTAIN FALLS. The ____________, its officers and members shall always strive to provide regular and comprehensive communications regarding the ____________’s activities with the Mayor, Board of Trustees and Town Manager of the Town of Green Mountain Falls. The ____________ shall cooperate with the Town of Green Mountain Falls to further the Town's adopted goals.

SECTION 4. GIFTS. The _______________ may accept donations on behalf of the ____________ in accordance with the Town’s Donation Acceptance policy. Donations shall be transmitted immediately to the Town Clerk for deposit in a special designated fund maintained for this purpose by the Town. / [All others] GIFTS. Neither the ____________ nor any member of the ____________ shall accept donations on behalf of the Town. Offers of donations shall be forwarded to the Town Manager for handling according to the Town’s Donation Acceptance policy.

ARTICLE VI
BOOKS AND RECORDS

SECTION 1. RECORDKEEPING. The ____________ shall maintain adequate and correct accounts of its meetings, policies, resolutions, and activities. All records shall be open to inspection by the public at any reasonable time.
SECTION 2. RECORDS TO BE PUBLIC. All resolutions and orders, as soon as practicable after their passage, shall be recorded in a book kept for that purpose and authenticated by the signature of the Chair and attested to by the Secretary. A record shall also be made of all other proceedings of the ____________________, with minutes of the meetings and reports entered into the record. Said records shall be public records, shall be open to inspection as required by law, and shall be provided to the Town Clerk.

ARTICLE VII
APPROVAL, AMENDMENT TO AND SUSPENSION OF BYLAWS

SECTION 1. These Bylaws shall be reviewed and approved by the Board of Trustees.

SECTION 2. AMENDMENT. Amendments to these Bylaws are subject to Board of Trustee approval after adoption by _________________ following first reading at the previous meeting.

SECTION 3. SUSPENSION. Any requirement of these Bylaws may be waived by a written consent signed by all members, except those required by law.

Adopted [date]______________________, by Res. No. __________

Approved by the BOT on _________ [date]
It is customary for an Advisory Board meeting to be run per Roberts Rules of Order by a Chairperson, and in the absence of the Chairperson a Vice Chairperson leads the meeting.

Would the Parks, Recreation, and Trails (PRT) Advisory Board members like to nominate a Chairperson and Vice Chairperson for a recommended appointment by the Boards of Trustees? If the PRT makes a recommendation, it will go to the Board of Trustees for their final review and potential approval.
As part of Ordinance 2020-03 regarding Advisory Boards, a Parks, Rec., and Trails Master Plan will be a beneficial community process – a guiding document to move us forward with a united community vision. Below are links to GMF Comp Plan with trails info & Sample Parks Rec Trails Master Plans.

- [2015 Town of Carbondale Parks, Rec., & Trails Master Plan](#)
- [2016 City of Manitou Springs Parks, Open Space, Trails Master Plan](#)
- [2019 Town of Green Mountain Falls Comprehensive Plan](#)

Paying for the cost of creating a PRT Master Plan with the Town’s modest budget may prove challenging. There are a number of grant sources that may be available to help. Go Colorado (GoCo) recently announced $15 million dollars of available monies for Parks, Recreation, and Trails within the State of Colorado. They have a rolling grant application cycle, and there are still funds available. Here is information on the GoCo website: [https://goco.org/grants/apply/resilient-communities](https://goco.org/grants/apply/resilient-communities)
With the new website and everything that has been updated. The members of the PRT have a lot of say and power over what we can do with the resources we have. Updates, changes, messages and a few other things are all very possible to help better equip the PRT and the citizens we all serve in Green Mountain Falls. Below is an example of what another website and Town does with their committee website. As you can see, the have pictures and mission like statements. Luckily for us, many towns do now have very accessible committees and our PRT is very easy to get to. If you ever need any help or have any suggestions, I am all ears to help.

Ideas can include;

- Mission statements
- Pictures
- Trails ambassadors
- Plans
- And more than just the minutes and agendas.
The Carbondale Parks & Recreation Commission acts in an advisory capacity to the Board of Trustees in all matters pertaining to parks and recreation. The commission:

- Reviews the preliminary budget prepared by the Recreation Director and provide input as needed before submission to the Town Manager and Board of Trustees.
- Assists in the planning of a recreation program for the inhabitants of the Town and surrounding area, promote and stimulate public interest therein, and to that end, solicit to the fullest extent possible the cooperation of the school authorities and other public and private agencies interested therein.
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• Advises the Board of Trustees with respect to the acceptance of money, personal property, or real estate donated or offered to the Town for recreational or park purposes.

• Creates and recommends to the Board of Trustees for approval of parks and recreation master plan and review such plan annually prior to the budget process for the purposes of updating the contents.

• Reviews all proposed subdivision plats for conformance with the parks and recreation plan and make suggestions and recommendations to the Board of Trustees with respect to the conformance of proposed park and open space improvements contained in such plats to the Town’s standards.

• Offers recommendations to the Town Manager and Board of Trustees for selection of the Parks and Recreation Director.

Resolution Establishing the Parks & Recreation Commission

**Commission Members**

Hollis Sutherland, Chair
Rose Rossello, Vice Chair
Ashley Hejmanek, Member
Becky Moller, Member
Kathleen Wiatrowski, Member
John Williams, Member
Genevieve Villamizar, Member
Tracy Wilson, Alternate
Luis Yllanes, Board of Trustee Liaison
Eric Brendlinger, Parks & Rec. Director
Jessi Rochel, Community Center & Rec. Programs Manager

If you have questions, or would like to apply to be a member of the Parks & Rec. Commission, please email kmccdonald@carbondaleco.net or 970-510-1248

- [Parks & Recreation Commission Member Application](#)
- [2015 Adopted Parks & Rec. Master Plan](#)
- [Town of Carbondale Rec. Center website](#)
- [Parks & Rec. Facebook Page](#)
- [2016 Park Rules & Regulations](#)
This initiative should help change a lot of the recurring issues with the Town of Green Mountain Falls, not just for the time being, but for the future as well. Issues involving parking, noise, and many other problems have been an accidently by product of the current GMF situations involving trails and COVID-19. This program should usher in great positive change for everyone.

The GMF Ambassador Program will hopefully:

- Help reduce any outstanding issues
- Minimize conflicts
- Improve the relationship the Town has with trails, hikers and tourism

Many people have already volunteered with about 8 people showing interest and counting. The video training has already been done and can be found on the GMF YouTube page. Links to that page can also be found on the website. This coming Saturday the 22nd, more training will be done, this time in person!

The Plan is to gain a few dedicated volunteers that will help be liaisons of the Town to all the hikers who visit us. With boots on the ground during peak hiker times, we will be able to help better control the situations and help prevent things like trash or people getting lost or walking in the street. The GMF Trail Ambassadors is already well under way.
Trails in Green Mountain Falls have always been popular destinations. Now with COVID-19, we are being told by health experts that the outdoors is one of the “safest” places for us to be. Hiking and spending time in the woods is good for our physical and mental health.

The GMF proposed Ambassador Program has the following goals:

- Positively influence the behavior of hikers using GMF trailheads and trails.
- Provide a positive experience for visitors
- Minimize conflict between trail users and residents
- Improve traffic flow, parking and safety.

To achieve these goals, volunteers will be recruited and trained to provide visitors with useful information. Volunteers will NOT enforce the rules, but rather provide information hikers can use such as:

- Which trails are most “family-friendly?”
- Which trail offer the best views?
- Where can hikers find public bathrooms?
- Where can hikers discard trash?
- Where can hikers safely park?
- Where should hikers walk to stay safe?
- Other recommendations for trails
- What rules should they be aware of? (Dogs on leash etc)

As a pilot, our proposal is for volunteers to serve as ambassadors. Our plan would be to give volunteers discretion over their hours, encouraging them to choose peak hours and suggested critical locations. All volunteers serving as ambassadors will undergo training and be provided with a shirt and or hat identifying them as a GMF Trail Ambassador. TOSC will be responsible for setting up the program, providing training and regularly debriefing volunteers in order to improve the program as needed. GMF will help with recruitment. The long-term sustainability of the program will depend on a good core of volunteers committed to keeping trails open and improving the quality of life for residents of GMF.

Additional items for discussion:

1. Clothing Plan – Town Marshall found $200 in his budget to put toward the purchase of Trails Ambassador T-Shirts. Any ideas for t-shirt designs? Should we have an art contest at the local schools and/or on Facebook?
2. In case of Emergencies on trails contact El Paso County Dispatch, either 911 or 719-390-5555.
TO:
Green Mtn. Falls Town Council
10625 #B Green Mtn. falls Rd.
Green Mtn. Falls CO.
From:
Clay Gafford
7045 Oak St. POB 534
GMF CO. 80819

Council Members:

I am proposing a solution to the problems many locals have a problem with and the town has a huge liability problem. That is the huge crowds of people brought into town by all the trails. Questionable trails shown on current trails map need to be closed to rid the liability to the town. Old Mt Dewey trail is on private property, horseshoe trail is totally on NFS and the section from top of ridge to Garden of Eden was built by the trails committee. Just a mater of time until we hear from them. Trail on the top of Mt Dewey is private property. Catamount trail crosses private property before connecting to Garden of Eden and Bratton. The property owner has not contacted the town but told me he never gave permission and was never asked for permission before the trail was built. Crystal trail crosses CSU water shed property. They are aware of the problem and had written a letter to the trails committee when it was built. There are lots of legal issues with the trails at this point and any one of the ones I’ve mentioned could result in legal action when the victim of the trespassing comes forward. I would think the town would want to know if these trails are legally OK crossing the properties I have mentioned before.

Palmer Lake has been suffering from the same problems and have closed all street park to nonresidents and hikers have to park in designated lots to hike there trails.
They have had all trails closed due to Covid and the crowds coming to there town to hike.

We are also having a increase in Covid cases in Colorado and the entire country. We don’t need a bunch of possible carriers coming into our town. Not to mention the fire danger we are under. We need to close all the trails and get the issues resolved.

This is my first version of a plan and will need revisions to fit in to the towns visions for the trails problems.

Problems needing addressed

1. Parking/People
   a. Only allow 66 hiker cars at a time to park on streets.
   b. Reserve parking/trails pass on line and pay for passes at trailheads. By reserving spot on line would give town greater control over number of hikers allowed to hike per day.
   c. Additional parking might be available on Kaasee property but we don’t need more than 66 car loads of hikers at a time in our town.

2. Toilet problem
   a. Rent porta johns until permanent toilets can be built.
   b. Open swimming pool as public restroom.
   c. Additional Porta johns will be needed through out town and will need to be discussed with budget discussions.

3. Lack of financial benefit from the trails
   a. Start charging for parking/trails pass.
   b. Fees will need to be discussed.
c. Profits from sales to be used for enforcement, toilets, trails up keep, fire mitigation and parks up grades. Not other town expenses.

Proposed solution to Problems

1. Close all trails to stop the hoard of people from coming into town while we get the new system in place. Covid is on the rise in Colorado and all of the towns major events have been scaled way back. This would be a perfect time to rebuild the trails infrastructure in town and have a new start with a system controlled by the town.

2. Grade out 250’ of existing parking space from Maple St. to Catamount Creek bridge at swimming pool. This will clean up all the piles of dirt left from snow plowing. (this was recently completed by the town crew)

3. Install boulders along Ute Pass Avenue to create barrier between cars and creek. These will be 2’ to 3’ boulders spaced 7’ apart buried 6”deep. This type barrier is being used at various places in town now. Boulders would be placed 20’ + or - from edge of asphalt front of boulder. This would allow for a open space in front of the cars to develop the creek access, remove hazards and beautify the area to look more like a park. This rock boundry would run from the bridge at the swimming pool park to Maple st. and from Maple st. to the upholstery shop and on to Oak street. Additional work will remove over growth vegation and excess gravel left by drainage pipe across from Outlook Lodge. This would open up creek and make a green belt 40 to 50’ wide from Oak st. to Maple st. The north side of Catamount Creek is also the Malcom and Dorthy Hart Conn Memorial trail. Clean all branches, vegetation dams and any other mess from creek. This would create 50 parking spaces.

4. Install a Trail Head and information board 85’ NW of Maple St. This will be one of the sites where you can purchase parking/trails pass. A envelope with a detachable tag to put in your vehicle window and Pay Envelopes to the Payment collection Canister. Price of pass to be determined. There would also be a porta john. We will relocated the existing bear proof trash container from the park next to the basketball court to this location. The dog poop bag station would also be relocated to trail Head. A alternate or
additional location for the porta johns could be across from the church. There would be no hiker parking from Oak to Maple street on Sunday morning until church is over. Special use requests from the church for events such as weddings and funerals will also close parking for hikers as needed.

5. The rock boundary would also be placed nw of the pool bridge along the creek approx 185’. This is the current location of a town gravel pit with tons of rocks, left over culvers, piles of dirt and unhappy residents living next to this eyesore in the middle of town. This needs to go away. Fortunately there should be enough materials there to complete the work previously mentioned.

6. I would extend the open green belt concept along the creek for 200’ this would tie in to the nicely landscaped property to the NW of this site. There will be approximately (16) parking spots here with another trailhead site the same as previously described in #4.

7. Now all town owned parking open to hikers is with in a rock boundary. Easy to control and police.

8. There would be NO TRAIL HIKER PARKING from Oak street to the existing fire station. This street parking will be reserved for the local business, post office, church, lake and park parking. Existing Trail Head sign located at Lake St. will be removed and reused at new site.

   a. There will be many signs needed to direct all of the hikers and make the rules known. New trail maps will be needed to be made showing closed trails on Mt Dewey summit and Old horse trail. A discussion of the trails names need to be discussed with a historical GMF to assure we keep the historical names given to geographical areas and change them back where they have been changed by trails committee. New trails recently built on large areas of former ranches should be named after the people who homesteaded and first owned the property a century ago Bratton change to “Gaylor” after GG Gaylor, Garden of Eden back to Historical “The Meadows” “Mt. Dewey” not Dewy Mtn. Mt. Dewey and Horseshoe trail were built by GG for his customers to ride on. If the new trail on Red Devil is built it should be named Brochurst trail. Henry Brochurst owned all of Red Devil and had a riding academy across from the church.
9. Budget and Time line  
   a. Additional planning with input from council will be needed before we can create a realistic time line and budget.

Thank you for the opportunity to submit a proposal that might help to get our town back to the quiet not so congested town we all live here for.

Respectfully

Clay Gafford